Feb 7, 2023
Representative Jillian Gilchrest, Chair
Senator Matthew Lesser, Chair
Representative Jay Case, Ranking Member
Senator Lisa Seminara, Ranking Member
Human Services Committee
Connecticut General Assembly
Legislative Office Building, Room 2700
Hartford, CT 06106



RE: HB 5321: An Act Establishing a State Ombudsman's Office for Behavioral Healthcare Coverage

Representatives Gilchrest and Case and Senators Lesser and Seminara and members of the Human Services Committee:

My name is Jaime Rodriguez, I am a Licensed Marriage and Family Therapist (LMFT) and the Advocacy Chair for the Connecticut Association for Marriage and Family Therapy (CTAMFT). I am a resident of Waterbury and own a private mental health practice in Wolcott. I am writing in support of HB 5321, An Act Establishing a State Ombudsman's Office for Behavioral Healthcare Coverage.

CTAMFT represents over 2,500 Marriage and Family Therapists (MFTs) through-out Connecticut. Marriage and Family Therapists are employed in various clinical settings throughout the state, serving diverse mental health needs. Marriage and Family Therapists are specifically trained through a systemic lens, and have extensive training in treating individuals, couples, families and systems as problems arise. Additionally, many MFTs are in network with the various private insurance carriers that operate in our state as well as the state's Medicaid program, Husky Health.

CTAMFT is concerned about the ongoing disparity of mental health care insurance coverage by private insurers. We have brought these concerns to the Department of Insurance since the passage of Connecticut's mental health parity law but many of these concerns continue to be unaddressed.

As the ongoing mental health crisis rages across our state, mental health providers are doing all we can to address this crisis. Many MFTs in private practice have little to no administrative support. As a result, administrative burdens erected by private insurance companies place a significant burden on our profession. These barriers include: ever changing claim submission procedures; lengthy waits for service reimbursement; frequent audits; claw-backs of previous payments and erroneous claim denials. These issues are driving mental health providers to remove themselves from provider networks. Those providers that choose to stay in-network are

bogged down by time consuming and cumbersome paperwork and phone calls that could otherwise be used servicing Connecticut residents in need of mental health treatment.

CTAMFT conducted a survey in 2022 of our members' experiences with insurance and subsequent barriers. Our members have informed us of the following specific obstacles in the private insurance market:

- Delays in claim processing times as a result of claims being stuck in the "accepted" stage of processing for extended periods of time.
- Frequent or sudden changes to insurance processing systems resulting in claims being rejected and resubmitted.
- Delays in communication with insurance companies to correct errors or dispute rejected/denied claims. These delays consist of long wait times on insurance provider phone lines, unanswered emails, documents being reportedly not received by insurance companies and even longer waits for explanations of benefits.
- Increased and repetitive insurance audits of providers requesting records over large spans
 of time with unclear or varying documentation requirements, sometimes resulting in
 payouts being recouped or services rendered never being paid. These audits often require
 constant justification of session duration and frequency despite the provider's clinical
 recommendations of diagnosis and treatment modality.
- Claw-backs in the form of notices from insurance carriers to providers indicating an overpayment and requesting immediate payback. These have increasingly been for overpayments from months to years prior to the service being rendered.
- Rejections of classifying mental health providers as in-network providers due to "too
 many providers in network area", thus lessening availability of in-network providers for
 residents to receive treatment. 56% of membership survey responses indicated they were
 unable to join a panel due to private insurance companies denying their application due to
 "full/saturated" areas despite ongoing referrals inquiring for their services.
- In network providers being inexplicably dropped from insurance panels leaving the provider, and their existing clients, navigating the out of network claim process while also attempting to resume their in network provider status. Many providers report that the paneling, or re-paneling process takes months to complete, thus delaying their ability to treat clients.
- Additionally, providers and clients report untimely updates to in-network provider rosters and provider contact information; leaving residents seeking treatment with inaccurate provider information or providers not being able to access payments or notices due to incorrect mailings.
- Incorrect explanation of benefit (EOB) sent to wrong providers, with incorrect client information or policy information causing time consuming holds to rectify.

 Poor reimbursement rates, including denials for rate increases spanning over 10 years from some insurance companies. Denials of rate increases make it more difficult for providers to continue to manage continuously increasing cost of living and businessrelated expenses. Many providers have moved to private pay only business models so that they can remain profitable enough to pay overhead expenses.

Despite these concerns being raised to the Commissioner of Insurance, these problems continue to persist. CTAMFT and other Mental Health Professional Associations and Coalitions have participated in information gathering talks and workgroups in an attempt to rectify these ongoing issues; however little to no change to these matters has been reported by MFTs in Connecticut.

The creation of an Ombudsman's Office would help to create and enforce clear guidelines to rectify these barriers. The COVID-19 pandemic exacerbated an existing mental health crisis and it is imperative that these matters be resolved urgently and thoroughly. A dedicated ombudsman's office could help to oversee and support the changes needed to improve relationships between small and large mental health practices and insurance companies.

We urge you to support HB 5321, with the establishment of a state Ombudsman's Office for Behavioral Healthcare Coverage with a review of mental health and payment parity to better serve Connecticut residents in desperate need of mental health treatment.

Thank you for your time and consideration of this important matter. Please do not hesitate to reach out to me if I can be of further assistance at advocacy@ctamft.org.

Sincerely,

Jaime Rodriguez, LMFT

Jaime Rodriguez, LMFT Advocacy Chair, CTAMFT